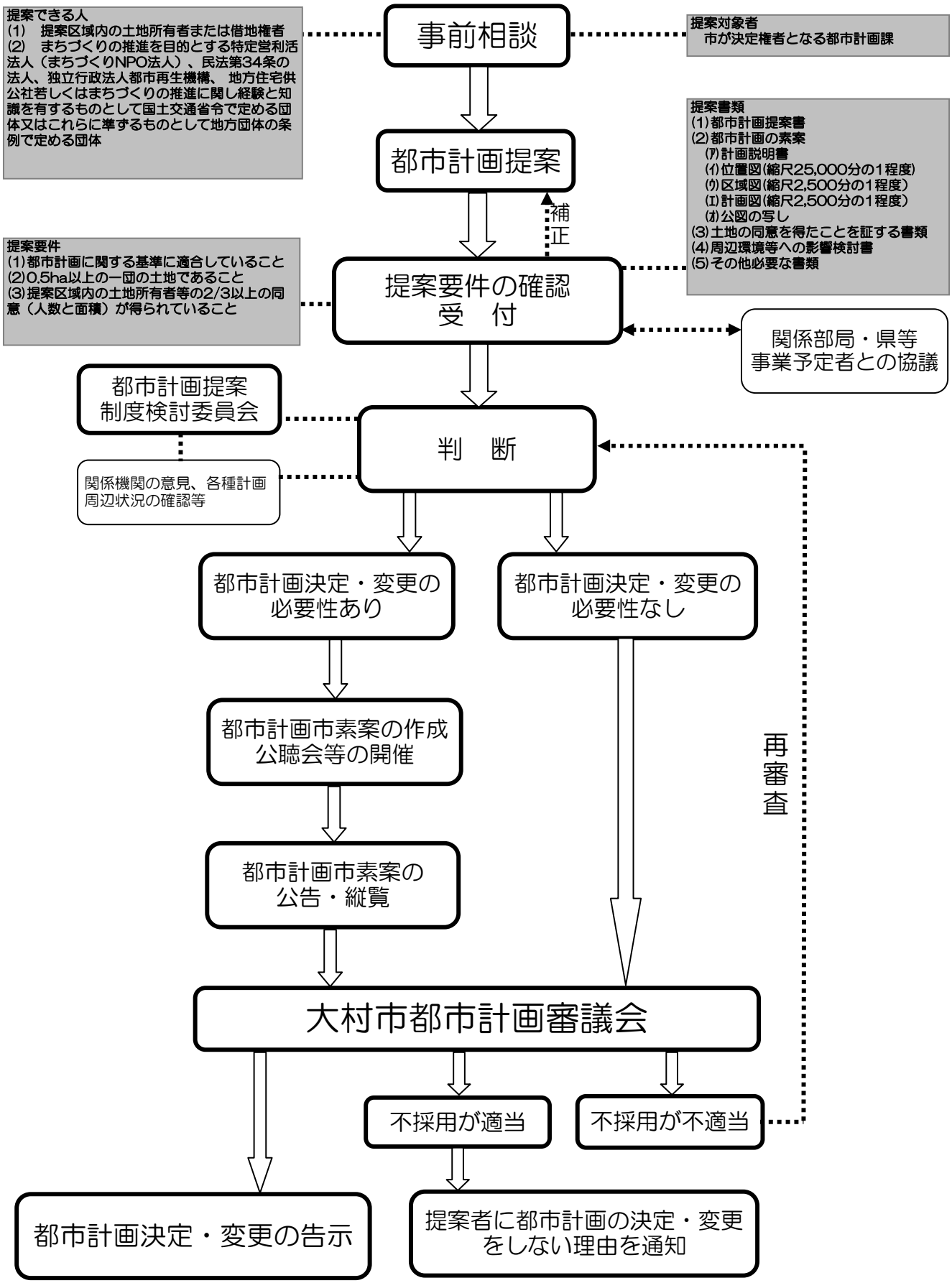大村市都市計画提案制度手続きの流れ